IC 20-23-6

Chapter 6. Consolidation of School Corporations

IC 20-23-6-1

"Trustees"

- Sec. 1. As used in this chapter, "trustees" means the:
 - (1) township trustee and township board; or
 - (2) governing body;

of each school corporation joining in the resolution provided for in this chapter.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-2

Authorization to consolidate

- Sec. 2. The governing body of two (2) or more school corporations, whether:
 - (1) towns;
 - (2) cities;
 - (3) townships;
 - (4) joint schools; or
 - (5) consolidated schools;

situated in the same or adjoining counties may consolidate their respective school corporations in the manner and upon the conditions prescribed in this chapter.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-3

Joint resolutions; contents; notice requirements; petition for election

- Sec. 3. (a) If the governing bodies of at least two (2) school corporations desire to consolidate school corporations, the governing bodies may meet together and adopt a joint resolution declaring intention to consolidate school corporations. The resolution must set out the following information concerning the proposed consolidation:
 - (1) The name of the proposed new school corporation.
 - (2) The number of members on the governing body and the manner in which they shall be elected or appointed.
 - (A) If members are to be elected, the resolution must provide for:
 - (i) the manner of the nomination of members;
 - (ii) who shall constitute the board of election commissioners;
 - (iii) who shall appoint inspectors, judges, clerks, and sheriffs; and
 - (iv) any other provisions desirable in facilitating the election.
 - (B) Where applicable and not in conflict with the resolution, the election is governed by the general election laws of Indiana, including the registration laws.

- (3) Limitations on residences, term of office, and other qualifications required of the members of the governing body. A resolution may not provide for an appointive or elective term of more than four (4) years. A member may succeed himself or herself in office.
- (4) Names of present school corporations that are to be merged together as a consolidated school corporation.

In addition, the resolution may specify the time when the consolidated school corporation comes into existence.

- (b) The number of members on the governing body as provided in the resolution may not be less than three (3) or more than seven (7). However, the joint resolution may provide for a board of nine (9) members if the proposed consolidated school corporation is formed out of two (2) or more school corporations that:
 - (1) have entered into an interlocal agreement to construct and operate a joint high school; or
 - (2) are operating a joint high school that has an enrollment of at least six hundred (600) in grades 9 through 12 at the time the joint resolution is adopted.
- (c) The members of the governing body shall, after adopting a joint resolution, give notice by publication once each week for two (2) consecutive weeks in a newspaper of general circulation, if any, in each of the school corporations. If a newspaper is not published in the school corporation, publication shall be made in the nearest newspaper published in the county in which the school corporation is located. The governing bodies of school corporations shall meet one (1) week following the date of the appearance of the last publication of notice of intention to consolidate. If a protest has not been filed, as provided in this chapter, the governing bodies shall declare by joint resolution the consolidation of the school corporations to be accomplished, to take effect as provided in section 8 of this chapter. However, on or before the sixth day following the last publication of the notice of intention to consolidate, twenty percent (20%) of the legal voters residing in any school corporation may petition the governing body of the school corporations for an election to determine whether or not the majority of the voters of the school corporation is in favor of consolidation.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-4

Amendment of joint resolution of provisions regarding superintendent

Sec. 4. (a) If the joint resolution under section 3 of this chapter provides that the consolidated schools shall be under the direction of the county superintendent of schools, the resolution may be amended by following the procedure in this section to provide that the consolidated schools are under the direction of a superintendent selected by the governing body of the new consolidated school corporation. The change shall be effected by a resolution adopted by a majority of the members of the governing body at a meeting held

within the limits of the consolidated school corporation. All the members of the governing body shall receive or waive written notice of the:

- (1) date;
- (2) time;
- (3) place; and
- (4) purpose;

of the meeting. The resolution and proof of service or waiver of the notice shall be made a part of the records of the governing body. An amendment takes effect after the adoption of a resolution at the time a superintendent is selected by the governing body and commences the superintendent's duties. The superintendent shall serve under a contract in the same manner and under the same rules governing the employment and service of other licensed personnel. The superintendent's original contract and succeeding contracts may be for a period of from one (1) to five (5) years.

- (b) The joint resolution of a consolidated school corporation may not be amended under this section unless the corporation is entitled at the time the governing body adopts an amending resolution under:
 - (1) the rules established by the state board or its successor; or
 - (2) any appropriation or other statute;

to an additional unit or administrative unit of state support if the governing body employs a licensed superintendent devoting full time to administration or supervision of schools of the corporation.

(c) In all instances of reorganization under this chapter after March 11, 1965, the consolidated school corporation shall be under the direction of a superintendent selected by its governing body. *As added by P.L.1-2005, SEC.7.*

IC 20-23-6-5

Petitions protesting consolidations; notice of election

- Sec. 5. (a) If a petition is filed in one (1) or more of the school corporations protesting consolidation as provided in this chapter by the legal voters of any school corporation the governing body of which proposes to consolidate, the governing body in each school corporation in which a protest petition is filed shall certify the public question to each county election board of the county in which the school corporation is located. The county election board shall call an election of the voters of the school corporation to determine if a majority of the legal voters of the corporation is in favor of consolidating the school corporations.
- (b) If a protest is filed in more than one (1) school corporation, the elections shall be held on the same day. Each county election board shall give notice by publication once each week for two (2) consecutive weeks in a newspaper of general circulation in the school corporation. If a newspaper is not published in the:
 - (1) township;
 - (2) town; or
 - (3) city;

the notice shall be published in the nearest newspaper published in

the county or counties, that on a day and at an hour to be named in the notice, the polls will be open at the usual voting places in the various precincts in the corporation for taking the vote of the legal voters upon whether the school corporation shall be consolidated with the other school corporations joining in the resolution.

- (c) The public question shall be placed on the ballot in the form provided by IC 3-10-9-4 and must state: "Shall (insert name of school corporation) be consolidated with (insert names of other school corporations)?".
- (d) Notice shall be given not later than thirty (30) days after the petition is filed. The election shall be held not less than ten (10) days or more than twenty (20) days after the last publication of the notice.
- (e) The governing body of each school corporation in which an election is held is bound by the majority vote of those voting. However, if the election falls within a period of not more than six (6) months before a primary or general election, the election shall be held concurrently with the primary or general election.
- (f) If a majority of those voting in any one (1) school corporation votes against the plan of consolidation, the plan fails. However, the failure does not prevent any or all the school corporations from taking further initial action for the consolidation of school corporations under this chapter.
- (g) Whenever twenty percent (20%) of the legal voters residing in any school corporation, jointly with twenty percent (20%) of the legal voters in each of one (1) or more other school corporations:
 - (1) prepare a resolution; and
 - (2) petition the trustees of their respective school corporations to consolidate the school corporations, as set out in the resolution;

each governing body petitioned shall call the school election provided for in this chapter in its school corporations.

- (h) Notice of the election shall be published within thirty (30) days after the filing of the resolution with the governing body of the school corporation where it is last filed. However, if any of the petitioned governing bodies agrees to the consolidation as set out in the resolution, an election in that school corporation may not be required under the resolution.
- (i) Notice as set out in this section shall be given, and a protest requesting an election may be filed in conformity with section 3 of this chapter.

As added by P.L.1-2005, SEC.7. Amended by P.L.1-2006, SEC.315.

IC 20-23-6-6

Election procedure; form of ballot

- Sec. 6. (a) On the day and hour named in the notice filed under section 5 of this chapter, polls shall be opened and the votes of the registered voters shall be taken upon the public question of consolidating school corporations. The election shall be governed by IC 3, except as provided in this chapter.
 - (b) The county election board shall conduct the election. The

public question shall be placed on the ballot in the form prescribed by IC 3-10-9-4 and must state "Shall (here insert the names of the school corporations that the resolution proposes to consolidate) be consolidated into a consolidated school corporation?".

- (c) A brief statement of the provisions in the resolution for appointment or election of a governing body may be placed on the ballot in the form prescribed by IC 3-10-9-4. A certificate of the votes cast for and against the consolidation of the school corporations shall be filed with:
 - (1) the governing body of the school corporations subject to the election;
 - (2) the state superintendent; and
 - (3) the county recorder of each county in which a consolidated school corporation is located;

together with a copy of the resolution.

- (d) If a majority of the votes cast at each of the elections is in favor of the consolidation of two (2) or more school corporations, the trustees of the school corporations shall proceed to consolidate the schools and provide the necessary buildings and equipment. In any school corporation where a petition was not filed and an election was not held, the failure on the part of the voters to file a petition for an election shall be considered to give the consent of the voters of the school corporation to the consolidation as set out in the resolution.
- (e) If the special election is not conducted at a primary or general election, the expense of the election shall be borne by the school corporation or each of the school corporations subject to the election and shall be paid out of the school general fund.

As added by P.L.1-2005, SEC.7. Amended by P.L.2-2006, SEC.95.

IC 20-23-6-7

Consolidated schools under management of original trustees

- Sec. 7. (a) Each school of the consolidated schools is under the control and management of the original governing body until the consolidated school corporation comes into existence at the time provided in section 8 of this chapter. When the consolidated school corporation comes into existence, the term of office of each of the original members of the governing body expires.
- (b) The term of any township trustee does not expire. However, the duties and powers of the trustee as a school township trustee may be altered or changed by any resolution and the consolidation provided for in this chapter.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-8

Consolidated school boards; oath; organizational meetings; membership; compensation

Sec. 8. (a) Consolidated schools are under the control and management of the consolidated governing body created under this chapter, and a new consolidated school corporation comes into existence:

- (1) at the time specified in the resolutions provided in section 3 or 4 of this chapter; or
- (2) if a time is not specified, at the following times:
 - (A) If a protest has not been filed and the creation is accomplished by the adoption of a joint resolution following publication of notice as provided in section 3 of this chapter, thirty (30) days after the adoption of the joint resolution.
 - (B) If the creation is accomplished after an election as provided in section 6 of this chapter, thirty (30) days after the election.
- (b) The members of the governing body shall:
 - (1) take an oath to faithfully discharge the duties of office; and
 - (2) meet at least five (5) days before the time the new consolidated school corporation comes into existence to organize.
- (c) The governing body shall meet to reorganize on August 1 of each year and at any time the personnel of the board is changed. At the organization or reorganization meeting, the members of the governing body shall elect the following:
 - (1) A president.
 - (2) A secretary.
 - (3) A treasurer.
- (d) The treasurer, before starting the duties of the treasurer's office, shall execute a bond to the acceptance of the county auditor. The fee for the bond shall be paid from the school general fund of the consolidated school corporation. Any vacancy occurring in the membership in any governing body, other than vacancy in the office of an ex officio member, shall be filled in the following manner:
 - (1) If the membership was originally made by appointment, the vacancy shall be filled by appointment by the legislative body of the:
 - (A) city;
 - (B) town;
 - (C) township; or
 - (D) other body;
 - or other official making the original appointment.
 - (2) If the membership was elected, the vacancy shall be filled by a majority vote of the remaining members of the governing body of the consolidated school corporation.
- (e) The members of the governing body, other than the township executive or ex officio member, shall receive compensation for services as fixed by resolution of the governing body. The members, other than the township executive or any ex officio member, may not receive more than two hundred dollars (\$200) annually. Any:
 - (1) township executive; or
- (2) ex officio member of the governing body; shall serve without additional compensation.
- (f) The governing body of a consolidated school corporation may elect and appoint personnel it considers necessary.

As added by P.L.1-2005, SEC.7. Amended by P.L.2-2006, SEC.96.

IC 20-23-6-9

Abandonment of old school corporations; transfer of property and obligations to new corporations; disposition of unneeded property; procedure

- Sec. 9. (a) When any:
 - (1) school town;
 - (2) school city;
 - (3) school township;
 - (4) joint school; or
 - (5) consolidated school;

has become consolidated by resolution or election and the new governing body has been appointed and legally organized, the former school township, school town, school city, joint school, or consolidated school is considered abandoned.

- (b) All school:
 - (1) property;
 - (2) rights;
 - (3) privileges; and
 - (4) any indebtedness;

from the abandoned school is considered to accrue to and be assumed by the new consolidated school corporation.

- (c) The title of property shall pass to and become vested in the new consolidated school corporation. All debts of the former school corporations shall be assumed and paid by the new consolidated school corporation. All the privileges and rights conferred by law upon the former:
 - (1) school town;
 - (2) school city;
 - (3) school township;
 - (4) joint school; or
 - (5) consolidated school;

are granted to the newly consolidated school corporation.

- (d) This subsection applies when the consolidated governing body of a consolidated school corporation decides that property acquired under subsection (b) from a township is no longer needed for school purposes. The governing body shall offer the property as a gift for park and recreation purposes to the township that owned the property before the school was consolidated. If the township board accepts the offer, the governing body shall give the township a quitclaim deed to the property. The deed must state that the township is required to use the property for park and recreation purposes. If the township board refuses the offer, the governing body may sell the property in the manner provided in subsection (e).
- (e) This subsection provides the procedure for the sale of school property that is no longer needed for school purposes by the governing body of a consolidated school corporation. The governing body shall cause the property to be appraised at a fair cash value by:
 - (1) one (1) disinterested resident freeholder of the school corporation offering the property for sale; and
 - (2) two (2) disinterested appraisers licensed under IC 25-34.1;

who are residents of Indiana. One (1) of the appraisers described under subdivision (2) must reside not more than fifty (50) miles from the property. The appraisals shall be made under oath and spread of record upon the records of the governing body. A sale may not be made for less than the appraised value, and the sale must be made for cash. The sale shall take place after the governing body gives notice under IC 5-3-1 of the terms, date, time, and place of sale.

(f) Proceeds from a sale under subsection (e) shall be placed in a capital projects fund of the consolidated school corporation or other fund designated as the fund that is available for capital outlay of the school corporation.

As added by P.L.1-2005, SEC.7. Amended by P.L.2-2006, SEC.97; P.L.113-2006, SEC.13.

IC 20-23-6-10

School board of consolidated school corporation joining with other existing entities

Sec. 10. (a) The governing body of a consolidated school corporation formed under this chapter may join with other:

- (1) townships;
- (2) school towns;
- (3) school cities;
- (4) joint schools; or
- (5) consolidated schools;

to decide whether a consolidation shall take place.

- (b) The provisions concerning:
 - (1) resolutions:
 - (2) petitions; and
 - (3) elections;

set out in this chapter apply.

(c) The new resolution may change the name of the consolidated school corporation or the number of members of the newly consolidated governing body under this chapter.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-11

Filing copies of consolidation resolution; school corporations to be separate and distinct from any civil corporation

Sec. 11. A governing body shall, after the members have taken their oath of office, cause a copy of the resolution to consolidate to be filed with the county recorder in the county in which the new school district is located. Any consolidated school district is declared to be and is made a school corporation for school purposes, separate and distinct from any civil corporation.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-12

Reorganization by school corporations to become community school corporations

Sec. 12. (a) This section provides an alternative method for a

school corporation to be reorganized as a community school corporation.

- (b) The following may petition directly to the state board to be reorganized as a community school corporation:
 - (1) A consolidated school corporation organized under section 3 of this chapter.
 - (2) A metropolitan school district organized under IC 20-23-7-2 or IC 20-23-7-12.
- (c) The following apply to a school corporation that petitions directly to the state board under subsection (b):
 - (1) The school corporation is not required to do the following: (A) Seek approval of a county committee established by IC 20-23-4-11.
 - (B) Pursue a joint meeting of a county committee and the state board under IC 20-23-4-18.
 - (2) The state board may waive the attainment of any standard required for reorganization as a community school corporation under this chapter.

As added by P.L.1-2005, SEC.7. Amended by P.L.231-2005, SEC.22.

IC 20-23-6-13

"Majority"

Sec. 13. If the term "majority" is used in connection with any law providing for the submission to an electorate of the question of the consolidation of two (2) or more school corporations, in all laws enacted before March 13, 1959, concerning school consolidation, and in particular IC 20-23-6 and IC 20-23-7, the term means the greater number of votes cast and counted either for or against the proposition of consolidation. Any additions to the certificate of the votes cast, other than the number of votes cast for and against the proposition of consolidation, shall be considered as surplusage and of no effect, and the intention of IC 20-23-6 and of IC 20-23-7 shall be so interpreted.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-14

Liberal construction of existing laws

Sec. 14. All laws enacted pertaining to the consolidation of school corporations shall be liberally construed to effect the following purposes for which the laws were enacted:

- (1) Better schools.
- (2) Ease of administration.
- (3) Economy of operation.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-15

Quo warranto challenge to consolidate

Sec. 15. An action to test or question the legality of a consolidated school corporation may only be brought in an action of quo warranto in the name of the state on information filed by the prosecuting

attorney of the county in which the principal office of the consolidated school corporation is located where attempts are made or have been made to consolidate or join together school corporations under the provisions of IC 20-23-6 or IC 20-23-7, and an election on the question of consolidation has been held and the certificate certifying the vote is filed as provided by law or, an election is not held and the number of days allowed by statutes for filing a petition for an election has expired.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-16

Community school corporation; state policy

Sec. 16. It is the policy of the state that whenever a community school corporation (as defined in IC 20-23-4-3) seeks to:

- (1) reorganize into a community school corporation under IC 20-23-4 or IC 20-23-16-1 through IC 20-23-16-11;
- (2) enter into a territorial annexation under IC 20-23-5 either as an acquiring school corporation or a losing school corporation (as defined in IC 20-23-5-4);
- (3) consolidate with another school corporation under IC 20-23-6; or
- (4) consolidate with another school corporation into one (1) metropolitan school district under IC 20-23-7;

the school corporation shall give consideration to the educational opportunities for students, local community interest, the effect on the community as a whole, and the economic interests of the community relative to establishing the boundaries of the school corporation that is involved in the school corporation reorganization, consolidation, or annexation attempt.

As added by P.L.1-2005, SEC.7.

IC 20-23-6-17

Transfer of territory from city to consolidated school corporation; authorization to grant and accept; supplemental effect of chapter

Sec. 17. (a) If the territory of a third class city is in a part of the territory of a consolidated school corporation, the third class city may lease to the consolidated school corporation a building and the property the building is on that is owned by the city for school purposes for a period of at least five (5) consecutive years.

- (b) The common council of the city shall authorize a lease under subsection (a) and the authorization may be made:
 - (1) without appraisement;
 - (2) without compensation; or
 - (3) upon terms agreed upon.
- (c) The possession and use of a specified part of property that a city leases under this section may be reserved by the city for city use. A lease made under this section shall be in the form of a deed or other written instrument that may be recorded. The grant must state that if the property is no longer needed for school purposes, the property reverts back to the city. A consolidated school corporation

acting through its board of school trustees may accept a lease:

- (1) without appraisement;
- (2) without compensation; or
- (3) upon agreed upon terms;

by its board of school trustees.

(d) This section, being necessary and intended to remedy deficiencies in laws existing on June 30, 1955, relating to powers of certain municipal corporations and of certain school corporations, does not repeal the provisions of those laws governing corporations but supplements and clarifies those laws, and to that end shall be liberally construed.

As added by P.L.1-2005, SEC.7. Amended by P.L.1-2006, SEC.316.

IC 20-23-6-18

Prairie Township School Corporation; mandatory consolidation

Sec. 18. (a) Before January 1, 2011, Prairie Township School Corporation shall reorganize by consolidating with an adjacent school corporation under this chapter.

(b) If the governing body of Prairie Township School Corporation does not comply with this section before January 1, 2011, the state board shall, after December 31, 2010, develop a reorganization plan for the school corporation and require the governing body to implement the plan.

As added by P.L.182-2009(ss), SEC.310. As amended by P.L.1-2010, SEC.76.