

ed, which is classified generally to subchapter I (§41 et seq.) of chapter 2 of this title. For complete classification of this Act to the Code, see section 58 of this title and Tables.

The Federal Food, Drug, and Cosmetic Act, referred to in text, is act June 25, 1938, ch. 675, 52 Stat. 1040, as amended, which is classified generally to chapter 9 (§301 et seq.) of Title 21, Food and Drugs. For complete classification of this Act to the Code, see section 301 of Title 21 and Tables.

The Federal Hazardous Substances Labeling Act, referred to in text, is Pub. L. 86-613, July 12, 1960, 74 Stat. 372, as amended, which is classified generally to chapter 30 (§1261 et seq.) of this title. For complete classification of this Act to the Code, see Short Title note set out under section 1261 of this title and Tables.

#### § 1461. Effect upon State law

It is hereby declared that it is the express intent of Congress to supersede any and all laws of the States or political subdivisions thereof insofar as they may now or hereafter provide for the labeling of the net quantity of contents of the package of any consumer commodity covered by this chapter which are less stringent than or require information different from the requirements of section 1453 of this title or regulations promulgated pursuant thereto.

(Pub. L. 89-755, §12, Nov. 3, 1966, 80 Stat. 1302.)

### CHAPTER 39A—SPECIAL PACKAGING OF HOUSEHOLD SUBSTANCES FOR PROTECTION OF CHILDREN

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#### § 1471. Definitions

For the purpose of this Act—

(1) The term “Commission” means the Consumer Product Safety Commission.

(2) The term “household substance” means any substance which is customarily produced or distributed for sale for consumption or use, or customarily stored, by individuals in or about the household and which is—

(A) a hazardous substance as that term is defined in section 1261(f) of this title;

(B) a food, drug, or cosmetic as those terms are defined in section 321 of title 21; or

(C) a substance intended for use as fuel when stored in a portable container and used in the heating, cooking, or refrigeration system of a house.

(3) The term “package” means the immediate container or wrapping in which any household substance is contained for consumption, use, or storage by individuals in or about the household, and, for purposes of section 1473(a)(2) of this title, also means any outer container or wrapping used in the retail display of any such substance to consumers. Such term does not include—

(A) any shipping container or wrapping used solely for the transportation of any household substance in bulk or in quantity to manufacturers, packers, or processors, or to wholesale or retail distributors thereof, or

(B) any shipping container or outer wrapping used by retailers to ship or deliver any household substance to consumers unless it is the only such container or wrapping.

(4) The term “special packaging” means packaging that is designed or constructed to be significantly difficult for children under five years of age to open or obtain a toxic or harmful amount of the substance contained therein within a reasonable time and not difficult for normal adults to use properly, but does not mean packaging which all such children cannot open or obtain a toxic or harmful amount within a reasonable time.

(5) The term “labeling” means all labels and other written, printed, or graphic matter (A) upon any household substance or its package, or (B) accompanying such substance.

(Pub. L. 91-601, §2, Dec. 30, 1970, 84 Stat. 1670; Pub. L. 92-516, §3(2), Oct. 21, 1972, 86 Stat. 998; Pub. L. 92-573, §30(a), Oct. 27, 1972, 86 Stat. 1231; Pub. L. 94-284, §3(a), May 11, 1976, 90 Stat. 503.)

#### REFERENCES IN TEXT

This Act, referred to in text, means Pub. L. 91-601 which enacted this chapter, section 136(z)(2)(i) of Title 7, Agriculture, and sections 343(n), 352(p), and 362(f) of Title 21, Food and Drugs, amended section 1261(p) of this title and section 353(b)(2) of Title 21, and enacted provisions set out as a note under this section. For complete classification of this Act to the Code, see Short Title note below and Tables.

#### AMENDMENTS

1976—Par. (2). Pub. L. 94-284 struck out subpar. (B) which included pesticide as defined in section 136(u) of Title 7 within meaning of “household substance”, and redesignated subpars. (C) and (D) as (B) and (C), respectively.

1972—Par. (2)(B). Pub. L. 92-516 substituted “a pesticide” for “an economic poison”.

#### EFFECTIVE DATE OF 1972 AMENDMENT

For effective date of amendment by Pub. L. 92-516, see section 4 of Pub. L. 92-516, set out as an Effective Date note under section 136 of Title 7, Agriculture.

#### EFFECTIVE DATE

Pub. L. 91-601, §8, formerly §9, Dec. 30, 1970, 84 Stat. 1674, as amended by Pub. L. 92-573, §30(a), Oct. 27, 1972, 86 Stat. 1231, and renumbered by Pub. L. 97-35, title XII, §1205(c), Aug. 13, 1981, 95 Stat. 716, provided that: “This Act [see Short Title note set out below] shall take effect on the date of its enactment [Dec. 30, 1970]. Each regulation establishing a special packaging standard shall specify the date such standard is to take effect which date shall not be sooner than one hundred and eighty days or later than one year from the date such regulation is final, unless the Commission, for good cause found, determines that an earlier effective date is in the public interest and publishes in the Federal Register his reason for such finding, in which case such earlier date shall apply. No such standard shall be effective as to household substances subject to this Act packaged prior to the effective date of such final regulation.”

#### SHORT TITLE

Pub. L. 91-601, §1, Dec. 30, 1970, 84 Stat. 1670, provided that: “This Act [enacting this chapter, section 135(z)(2)(i) of Title 7, Agriculture, and sections 343(n), 352(p), and 362(f) of Title 21, Food and Drugs, amending section 1261(p) of this title and section 353(b)(2) of Title 21, and enacting provisions set out as a note under this section] may be cited as the ‘Poison Prevention Packaging Act of 1970.’”

## TRANSFER OF FUNCTIONS

“Commission” substituted for “Secretary” and “Consumer Product Safety Commission” substituted for “Secretary of Health, Education, and Welfare” in par. (1) pursuant to section 30(a) of Pub. L. 92-573, which is classified to section 2079(a) of this title and which transferred functions of Secretary of Health, Education, and Welfare under this chapter to Consumer Product Safety Commission.

**§ 1472. Special packaging standards****(a) Establishment**

The Commission,<sup>1</sup> may establish in accordance with the provisions of this Act, by regulation, standards for the special packaging of any household substance if it finds that—

- (1) the degree or nature of the hazard to children in the availability of such substance, by reason of its packaging, is such that special packaging is required to protect children from serious personal injury or serious illness resulting from handling, using, or ingesting such substance; and
- (2) the special packaging to be required by such standard is technically feasible, practicable, and appropriate for such substance.

**(b) Considerations**

In establishing a standard under this section, the Commission shall consider—

- (1) the reasonableness of such standard;
- (2) available scientific, medical, and engineering data concerning special packaging and concerning childhood accidental ingestions, illness, and injury caused by household substances;
- (3) the manufacturing practices of industries affected by this Act; and
- (4) the nature and use of the household substance.

**(c) Publication of findings, reasons, and citation of statutory authorizations**

In carrying out this Act, the Commission shall publish its findings, its reasons therefor, and citation of the sections of statutes which authorize its action.

**(d) Limitation**

Nothing in this Act shall authorize the Commission to prescribe specific packaging designs, product content, package quantity, or, with the exception of authority granted in section 1473(a)(2) of this title, labeling. In this case of a household substance for which special packaging is required pursuant to a regulation under this section, the Commission may in such regulation prohibit the packaging of such substance in packages which it determines are unnecessarily attractive to children.

**(e) Cost-benefit analysis not required**

Nothing in this Act shall be construed to require the Consumer Product Safety Commission, in establishing a standard under this section, to prepare a comparison of the costs that would be incurred in complying with such standard with the benefits of such standard.

(Pub. L. 91-601, §3, Dec. 30, 1970, 84 Stat. 1670; Pub. L. 92-573, §30(a), Oct. 27, 1972, 86 Stat. 1231;

Pub. L. 97-414, §9(k), Jan. 4, 1983, 96 Stat. 2065; Pub. L. 110-314, title II, §233, Aug. 14, 2008, 122 Stat. 3073.)

## REFERENCES IN TEXT

For classification to the Code of “this Act”, referred to in text, see References in Text note set out under section 1471 of this title.

## AMENDMENTS

2008—Subsec. (e). Pub. L. 110-314 added subsec. (e).  
1983—Subsec. (a). Pub. L. 97-414 struck out “, after consultation with the technical advisory committee provided for in section 1475 of this title” after “The Commission”.

## TRANSFER OF FUNCTIONS

“Commission” substituted for “Secretary”, “it” substituted for “he”, and “its” substituted for “his” wherever appearing in subsecs. (a) to (d) pursuant to section 30(a) of Pub. L. 92-573, which is classified to section 2079(a) of this title and which transferred functions of Secretary of Health, Education, and Welfare under this chapter to Consumer Product Safety Commission.

**§ 1473. Conventional packages, marketing****(a) Noncomplying packages for elderly or handicapped persons; labeling statements**

For the purpose of making any household substance which is subject to a standard established under section 1472 of this title readily available to elderly or handicapped persons unable to use such substance when packaged in compliance with such standard, the manufacturer or packer, as the case may be, may package any household substance, subject to such a standard, in packaging of a single size which does not comply with such standard if—

- (1) the manufacturer (or packer) also supplies such substance in packages which comply with such standard; and
- (2) the packages of such substance which do not meet such standard bear conspicuous labeling stating: “This package for households without young children”; except that the Commission may by regulation prescribe a substitute statement to the same effect for packaging too small to accommodate such labeling.

**(b) Noncomplying packages for substances dispensed pursuant to orders of medical practitioners**

In the case of a household substance which is subject to such a standard and which is dispensed pursuant to an order of physician, dentist, or other licensed medical practitioner authorized to prescribe, such substance may be dispensed in noncomplying packages only when directed in such order or when requested by the purchaser.

**(c) Exclusive use of special packaging; necessary circumstances**

In the case of a household substance subject to such a standard which is packaged under subsection (a) in a noncomplying package, if the Commission determines that such substance is not also being supplied by a manufacturer (or packer) in popular size packages which comply with such standard, it may, after giving the manufacturer (or packer) an opportunity to comply with the purposes of this Act, by order

<sup>1</sup> Comma retained in amendment by Pub. L. 97-414.